

The document is primarily designed for appointment of statutory auditor of Government Society/Trust. This may be modified appropriately for other form of entities or audit.

REQUEST FOR PROPOSAL (Offline)

ISSUED FOR APPOINTMENT OF STATUTORY AUDITOR FOR THE FINANCIAL YEAR <insert the year>

Issued by:

<Insert the name of the Procuring Entity>

Office Address:

<insert name the address>

<Insert the Logo of the Procuring Entity>

<Insert the name of the Procuring Entity>

<insert name the address>

NOTICE INVITING PROPOSAL

Tender Ref. No: XXX/XX/2023 Date: XX/XX/2023

Proposals are invited from eligible Chartered Accountant Firms to be appointed as **Statutory Auditors** of our organisation for the financial year *insert the year* as per the terms and conditions mentioned here in this RFP. The Firm shall hold the office of the statutory auditor from the date of appointment till the conclusion of next AGM where the audited Statement of Accounts shall be adopted, unless reappointed.

Interested Chartered Accountant Firms can download the RFP document containing detailed terms and conditions, scope and eligibility criteria from the official website: <insert the website address>.

The proposals (both technical and financial) by eligible Chartered Accountant Firms shall reach the office of the undersigned within due date and time (i.e., <insert date> at 5 P.M.) in the prescribed format and manner. Proposals received after due date and time shall be rejected. Proposals should be sent by the participating firms either through post or courier service. The participating firms may also choose to submit the proposal either by hand or through drop box situated in the office of the proposal inviting authority.

The Proposal Inviting Authority in no circumstances be responsible for any delay in delivery by the postal and courier service provider.

Key Information:

SI. No.	Particulars	.Information
1.	Start Date for availability of RFP document in the official website.	xx.xx.2023
2.	Date & Time for Pre-Proposal Meeting	xx/xx/2023 at 11 A.M.
3.	Venue of Pre-Proposal Meeting	<insert address="" the=""></insert>
4.	Last date and time for receipt of RFP	xx.09.2023 up to 4.00 P.M.
5.	Date and time for opening of Technical proposal	xx.09.2023 at 4.30 P.M.
6.	Address for submission of proposals.	<insert address="" the=""></insert>

Appellate Authority:

Bidders who seek to appeal against any decision, action, or omission regarding this procurement may do so as per Section 38 of the Assam Public Procurement Act, 2017 and Rule 26 of the Assam Public Procurement Rules, 2020. The first and second appellate authority are as mentioned below:

1 st Appellate Authority	2 nd Appellate Authority
<pre><insert address,="" and="" appellate="" authority="" landline="" name,="" number="" of="" second=""></insert></pre>	<insert address,="" and="" appellate="" authority="" landline="" name,="" number="" of="" second=""></insert>

Sd/-

<Proposal Inviting Authority>

DISCLAIMER

- 1) This RFP is issued by <*Insert name of the Procuring Authority*> ("Client")
- 2) The information contained in this RFP document or information that may be subsequently provided to the interested applicants ("Applicant" or "Bidder" or "Tenderer"), whether verbally or in documentary or any other form by or on behalf of Client or any of their authorized employees or advisers or representatives, would be subject to the terms and conditions set out in this RFP and such other terms and conditions subject to which such information is provided.
- 3) This RFP is neither an agreement nor an offer by the Client to the prospective Applicant or any other person. The purpose of this RFP is to provide interested parties with information that may be useful to them in the formulation and submission of their Proposals pursuant to this RFP.
- 4) This RFP includes statements, which reflect various assumptions and assessments made by the Client in relation to the scope of work contemplated in relation to the Project. Such assumptions, assessments and statements do not purport to contain all the information that each Applicant may require.
- 5) This RFP may not be appropriate for all persons, and it is not possible for the client and its employees, advisor, or consultant to consider the objectives, technical expertise and particular needs of each party who needs or uses this RFP. The assumptions, assessments, statements and information contained in this RFP may not be complete, accurate, adequate or entirely correct. Each prospective Applicant should, therefore, conduct its own enquiries and analysis to check the accuracy, adequacy, correctness, reliability and completeness of the assumptions, assessments and information contained in this RFP and obtain independent advice from appropriate sources.
- 6) Information provided in this RFP to the Bidder is on a wide range of matters, some of which depend upon interpretation of law. The information given is not an exhaustive account of statutory requirements and should not be regarded as a complete or authoritative statement of law. The Client accepts no responsibility for the accuracy or otherwise for any interpretation or opinion on law expressed herein.
- 7) The Client, its employees, advisers, and representatives make no representation or warranty and shall have no liability to any person including any Applicant under any law, statute, rules or regulations or tort, principles of restitution or unjust enrichment or otherwise for any loss, damages, cost or expense which may arise from or be incurred or suffered on account of anything contained in this RFP or otherwise, including the accuracy, adequacy, correctness, reliability or completeness of this RFP and any assessment, assumption, statement or information contained herein or deemed to form part of this RFP.
- 8) This RFP and the information contained herein are to be used only by the person to whom it is issued, and it is not transferable. It shall not be copied or distributed by the recipient to third

parties (other than in confidence to the recipient's professional advisors). Even in the event the recipient does not continue with its involvement in the Project in accordance with this RFP, the confidentiality obligations under this RFP or subsequent tender or contract shall continue to be binding on and adhered to by the Applicant.

- 9) The Client also accepts no liability of any nature whether resulting from negligence or otherwise however caused arising from reliance of any Applicant upon the statements contained in this RFP.
- 10) Client may in its absolute discretion, but without being under any obligation to do so, update, amend or supplement the information, assessment or assumption contained in this RFP.
- 11) The issue of this RFP does not imply that the client is bound to select an applicant or to appoint the selected applicant and client reserves the right to reject all or any of the proposals without assigning any reasons whatsoever.

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1. INTRODUCTION

1.1. About Procuring Entity

<Please insert a brief description about the Procuring Entity including its activity or area of work and jurisdiction>

1.2 About this RFP

- 1.2.1. The <*Procuring Entity*> is issuing this RFP for inviting proposals from eligible Audit Firms (Chartered Accountants' Firm) to participate in this bidding process to be selected as the Statutory Auditor for financial year <*Insert year*> with a scope for re-appointment maximum for one more year, if so desired by the Entity, with the consent of the Auditor.
- 1.2.2. Details Terms of Reference is given below in Clause-3.

1.3 Objective of Audit

- 1.3.1. The objective of this audit is to ensure that the Society receives adequate independence, professional audit assurance that the proceeds of funding agencies were used for the purposes intended, that the financial statement (project and consolidated financial statement) are free from material miss statement, and that the terms of the funding agencies were complied with in all material respects.
- 1.3.2. The objective of the audit is to enable the auditor to express a professional opinion as to whether:
 - a) The Financial Statement of the Entity (auditee) give a true and fair view of the sources and application of the project funds for the period under audit examination.
 - b) The funds are utilized for the purposes for which they are provided.
 - c) The procurement procedure prescribed in Assam Public Procurement Act 2017, Assam Public Procurement Rules 2020 and Assam Procurement Preference Policy 2021 as amended from time to time have been followed.
 - d) The Books of Accounts that provide the basis of preparation of the Financial Statement of the auditee are established to reflect its financial transaction.

1.4. Auditing Standards

1.4.1. The audit will be carried out in accordance with the Auding Standards by the Institute of Chartered Accountants of India. The auditor should accordingly consider materiality when planning and performing the audit to reduce audit risks to an acceptable level that is consistent with the objective of the audit. The audit should be planned to have a reasonable expectation of detecting material misstatements in the Financial Statement.

2. Instructions to Bidders

2.1. Submission of the Proposal

- 2.1.1. The proposal shall be submitted offline in a sealed envelope with clear inscription as "PROPOSAL FOR APPOINTMENT AS STATUTORY AUDITOR OF
 AUDITEE>,<INSERT THE PLACE>, RFP REFERENCE NO.
 " on top of it before due date and time. In the following address:
 <insert address for submission>
- 2.1.2. The Proposal shall be in two parts i.e., **Cover-A and Cover-B**. "**Cover-A**" shall contain the Technical Proposal and "**Cover-B**" shall contain the Financial Proposal.
- 2.1.3 Technical and Financial Proposal shall be submitted separately in sealed covers with clear inscription as "TECHNICAL / FINANCIAL PROPOSAL; RFP REFERENCE NO. ACCF/20XX-XX/XX_XX/XX" on top of respective covers and both the sealed envelopes shall be sealed in a third envelop with required inscription on it as mentioned in Clause 2.1.1 above.
- 2.1.4. Any material omission in the proposal shall make the proposal unacceptable at the discretion of the management and the bid will be liable to be rejected.
- 2.1.5. The Proposal shall remain valid for a period not less than 120 days after the last date of submission of RFP.
- 2.1.6. Multiple Applications submitted by a single Firm shall be a ground for disqualification.

2.2. Preparation of the Proposal

- 2.2.1 The RFP document shall be available in the website i.e.<insert the address> which can be downloaded by the interested firms free of cost.
- 2.2.2. The technical proposal in addition to proof of eligibility shall contain:
 - (i) All the information, documents and clarifications as required under **Annexure 1**
 - (ii) Self-declaration as per Annexure-2
 - (iii) All documents as required under para 3.1.1 as evidence in support of eligibility.
 - (iv) Copy of the RFP Document signed on every page by the proprietor or partner duly authorised for the same.
 - (v) The proposal should be signed either by the partner or proprietor of the firm.
- 2.2.3. The Financial Proposal shall be submitted in the format given in **Annexure-4**.

2.3 Evaluation of Proposal

2.3.1. The proposals shall be evaluated in two stages i.e. technical evaluation and financial evaluation.

- 2.3.2. The Financial Proposals shall be opened of those Firms who will qualify in the technical evaluation.
- 2.3.3. The qualifying score in technical evaluation for the financial opening is 75 out of total score of 100. Format for evaluation is given in **Annexure-3**.
- 2.3.4. Financial Proposals shall be opened in the presence of the technically qualified firms' representatives, who choose to attend in person at the address given below <insert the Address>. Date of Opening of Financial Proposals shall be communicated to the technically qualified firms.
- 2.3.5. For financial evaluation, Price inclusive of GST shall be taken into consideration. However, GST shall be paid/reimbursed at the applicable rate.

2.4. Selection and Appointment

- 2.4.1. The firm whose financial proposal shall be evaluated as the lowest among all technically qualified applicants shall be issued the "Letter of Appointment" in the format given under Annexure-5. In case two or more technically qualified firms quote the identical price, the firm with the higher technical marks shall be awarded the contract. In case two or more technically qualified firms have identical technical scores and financial offer, then the firm having the highest average annual turnover in last 3 Financial Years (i.e. Insert the financial years) amongst them shall be appointed..
- 2.4.2. Letter of Appointment shall be issued by the Authority subsequent to the declaration of the result seeking an Letter of Acceptance by the winning applicant within <insert the days> working days. Format for the Letter of Appointment is given in **Annexure-5**.
- 2.4.3. The winning firm shall be liable for blacklisting in case it fails to accept the appointment within the given timeline or fails to carry out the audit work as desired.
- 2.4.4. In case the winning firm fail to submit the Letter of Acceptance within the prescribed timeline then the Authority reserves the right to appoint the next lowest Applicant/Firm.
- 2.4.5. Any effort by a firm to influence the Authority in its decision on evaluation and/or selection will result in rejection of the firm's offer.

3. Terms of Reference (TOR)

3.1. Eligibility Criteria

- 3.1.1. The interested Applicants (Audit Firms) shall have to comply to the following criteria to participate in the tendering process:
 - a) Must have either its registered office or branch office in <insert name of the city> for at least 1(one) year as on the due date of submission of Proposal. (Self-Attested copy of Registration Certificate issued by Institute of Chartered Accountants of India to be furnished.)
 - b) Must be registered with the Institute of Chartered Accountants of India for not less than 10(ten) years as on the last date of submission of this RFP. (Self- Attested copy of Registration Certificate issued by Institute of Chartered Accountants of India to be furnished.)
 - c) The firm must be empanelled with Comptroller and Auditor General of India for the year <insert the financial year of audit>. (Self-Attested copy of latest Comptroller & Auditor General of India Empanelment Letter to be furnished.)
 - d) Must be having minimum <insert the number> FCA partners as on 1st January, 2023 (Self-Attested copy of latest Constitution Certificate from Institute of Chartered Accountants of India to be furnished.)
 - f) Must have been awarded Audit (Statutory/Internal) assignment of at least <insert the number> Public Sector Entity during last 3 (three) financial years prior to the year of audit. (Self-Attested copies of Appointment Letters/ Agreements/ Work Orders issued by such PSUs along with proof of claim to be furnished).
 - g) Must be having minimum Average Annual Turnover of Rs.<insert the amount> lakh during the last 3(three) Financial Years i.e.<insert the years>. (Self-Attested copies of Audited Statement of Accounts to be attached.)
 - h) Must be registered with GST and Income Tax Authority. (*Self-Attested GST Registration Certificate and PAN of the firm to be furnished*.)

(The procuring entity may customize the eligibility criteria as per the requirement)

3.2 Audit Scope and Reporting Requirement

3.2.1 Effective project financial management system including internal controls were in operation throughout the period under audit examination. This would include aspects such as adequacy and effectiveness of accounting financial and operational controls, and need for revision; level of compliance with established policies, plans and procedures; reliability of accounting

- system, data, and financial reports; methods of remedying weak controls or creating them where there are none; verification of assets and liabilities; and integrity, controls, security, and effectiveness of the operation of computerized system; and
- 3.2.2. All necessary supporting documents, records, and accounts have been kept in respect of all accounts.
- 3.2.3. The Statement of Accounts including project accounts have been prepared in accordance with the accepted accounting principles, policies and procedures adopted by the Society.
- 3.2.4. The Audit Report on the Statement of Accounts should be prepared in accordance with the Auditing Standards promulgated by the Institute of Chartered Accountants of India. Those standards require an audit opinion to be rendered related to the Financial Statement taken as a whole, indicating unambiguously whether it is unqualified or qualified and, if the latter, whether it is qualified in certain aspects or is adverse or a disclaimer or opinion. In addition, the audit opinion paragraph will specify whether:
 - a) The fund is utilized for the purpose for which they were provided as per guidelines.
 - b) Expenditure shown in the financial statements of the auditee meets the objective of the project/program/scheme.
- 3.2.5 Whether the financial statements are presented in conformity with the generally accepted accounting principles and the items therein are described in such a way to give a true and fair view of the financial position and results of operations of the entity under audit.

3.3. Management Letter

- 3.3.1 In addition to the on the financial statements, the auditor will prepare a management letter containing recommendations for improvements in internal control and other matter coming to the attention of the auditor during the audit examination, possibly including the matters such as followings:
 - a) Observations on the methods and procedures followed for accounting and documentation that are examined during the audit.
 - b) Deficiencies and weakness in internal control system, together with specific recommendations for improvements.
 - c) Compliance with financial covenants as agreed with the doners, financer and funding agencies.
 - d) Matter that might have a significant impact on the implementation of the projects.
 - e) The status of the recommendations from previous management letter, including any issue which remains to be addressed and any issue which recurred.
 - f) And other matter that the auditor considers pertinent.

3.4. Period, Timing and Coverage of Audit:

3.4.1 The auditor should submit Audit Reports as per the following timelines:

- (a) The audit would be carried out annually and the report should be provided before the General Body for adoption latest by <insert date and month> 2023.
- (b) the auditor must submit three(3) copies of audited Statement of Accounts and Audit Report.
- (c) The auditor shall be appointed for a period of one(1) year as the Statutory Auditor for the financial year <insert the financial year>. The auditor may be considered for reappointment maximum for one more year.
- (d) The final draft report shall be reviewed to assess; (i) whether the auditor delivered all reports as specified in the contract in the form and manner within the time period as agreed in the contract or mentioned in the letter of appointment; (ii) whether auditors have covered the scope of the work

3.5. Responsibilities of the Auditor

- 3.5.1. Engage an audit team with requisite experience and expertise and supervised by a senior member/partner having a minimum of 5 years of post-qualification experience in public sector audit.
- 3.5.2. Ensure proper conduct of the audit team while carrying audit in the office of the auditee.
- 3.5.3. Ensure completion of the audit work and submission of Report within the timeline required to comply other statutory obligations under Income Tax and other laws.
- 3.5.4. The Auditor is required to complete the audit work and present the audit report before the General Body for adoption on time.

3.6. Responsibilities of the Client

- 3.6.1. The responsibilities of the Client shall include:
 - a) Provide access to all documents, correspondence, records and any other information relating to different projects and deemed necessary by the auditor for carrying out the audit.
 - b) Provide copies of the project implementation plan and budget, and Financial Management Manual, guidelines, policies and procedures issued my management.
 - c) Provide working space with required facility and access to accounting information required for audit and form an independent opinion.

4. Conditions of Appointment

4.1. Payment of Audit Fee

- 4.1.1. Audit Fee shall be paid on lump sum basis inclusive of all expenses as per the price quoted by the successful bidder in response to this RFP in its financial proposal.
- 4.1.2. The price as quoted by the Firm as per **Annexure 4** shall remain unchanged.
- 4.1.3. GST, as applicable, shall be paid at the applicable rate.
- 4.1.4 All statutory deductions as required under law of the land shall be made from the invoice amount before releasing the payment.

4.2. Period of Appointment

- 4.2.1. The appointment shall be for the financial year i.e. <insert the years>. The Auditor shall act as the statutory auditor of the procuring entity for the period starting from the date of appointment till the next AGM adopting the Audited Statement of Accounts is concluded.
- 4.2.2. The "Letter of Appointment" shall be issued by the Entity (auditee) to the winning firm in the format given in **Annexure-5.**
- 4.2.3. The Auditor shall submit the consent letter and commence the audit (actual engagement of personnel) within 15 days of receipt of the "Letter of Appointment".

4.3. Audit Fee

- 4.3.1. Auditor shall raise the invoice only after completion of the audit and submission of the report successfully.
- 4.3.2. The audit fee shall be the lump sum amount as offered by the Applicant in response to this RFP and accepted by the Auditee.
- 4.3.3. In case of reappointment of the Auditor for one more year by the Entity(auditee) with mutual consent then there shall be 6 % escalation in the audit fee.

FORMS & FORMATS

Annexure-1: Firm Profile

Profile of the Applicant

(To be furnished along with the Technical Proposal Cover "A")

SI. No.	Particulars	Details
1.	Name and Address of the CA Firm	:
2.	Date of Registration with Institute of Chartered Accountants of India (Self-attested copy of Registration Certificate issued by Institute of Chartered Accountants of India to be furnished.)	Date of Incorporation/ Registration:
3.	Details of empanelment with Comptroller & Auditor General of India.	Copy of the empanelment letter from the C&AG of India.
4.	Details of partners and qualified employees of the firm as on 1st January of <insert appointment="" of="" the="" year="">. (Self-Attested copy of Constitution Certificate from Institute of Chartered Accountants of India)</insert>	 a) Name of the Partner/Qualified Employee (full-time): b) Membership Status: FCA/ACA c) Date of Registration with ICAI: d) Date of Joining with the firm:
5.	List of public sector clients audited by the firm during last three financial years i.e., 2020-21, 2021-22 and 2022-23. (Copy of the Letter of Appointment to be attached)	 Name of the Client: Year of Audit: Date of Appointment
6.	Details of registration with GST and IT authority. (Self-attested copy of the GST registration and PAN)	
7.	Annual turnover of the Firm for last 3 Financial Years. (Self-attested copies of Audited Statement of Accounts to be attached.)	F.Y. Turnover (Rs. in Lakh)
9.	Any other details the Firm would like to furnish (Example: Awards & Accreditations)	

		INANCE

Note:

- (i) Information may be furnished in separate sheet (s) wherever necessary.
- (ii) In case of documents, they should be self-attested photocopies.

Date:

Place:

Authorised Signatory

Annexure-2: Self-Declaration (Non-Blacklisting)

DECLARATION

(On the letter head of the Firm)

To,

<Insert name, designation and address of the proposal inviting authority>

In response to the Request for Proposal (Reference No......) issued by < insert the name of the auditee> for appointment of Statutory Auditors of for the financial year <insert the year of audit>, I/ We do hereby declare that:

- a) We are eligible to be appointed as the Statutory Auditor of < *insert name of the auditee*> if selected through this RFP process.
- b) Neither our firm or any of our partners or qualified employee has been declared ineligible for corrupt and fraudulent practices by any State or Central Government Agency/Entity/ Institutions including PSUs and which is currently in force.
- c) The documents and information furnished along with our proposal is true and correct.
- d) There exist no situation that could amount to conflict of interest as per Rule-6 of APPR, 2020, if appointed as the statutory auditor for the financial year <insert the financial year>
- e) We will be liable for disqualification and debarment by the Bid Inviting Authority if our declaration and other submissions found to be false subsequently.

Thanking you,		
Yours faithfully,		
Signatures		
Name		
Seal of the CA Firm _		
FRN:		
Place		
Date		

Annexure-3: Technical Evaluation Format

Name	e and address of the participating Firm:			
(For internal use o				
SI. No.	Evaluation Criteria	Maximum Marks	Marks Obtained	Remarks
1	No. of years of Registration with the Institute of Chartered Accountants of India: a) Between 10 to 12 years: 10 marks b) Above 12 years, up to 15 years: 15 marks c) Above15years:20 marks	20		
2	No. of full-time FCA Partners/employees who are with the form for more than six month as on due date of submission of proposal: a) Between 3 to 5 nos.: 10 marks b) Between 6 to 8 nos.: 15 marks c) Above 8 nos.: 20 marks	20		
3	Experience in Audit of Public Sector Entities and PSUs: a) Between 2 to 3 nos.: 15 marks b) Above 3 nos., up to 5 nos.: 20 marks c) Above 5 nos.: 30 marks	30		
4	Average Annual Turnover (last three Financial Years i.e. <insert the="" years="">): a) Up to Rs. 100 Lakhs: 10 marks b) More than Rs.100 Lakhs: 20 marks c) More than Rs.200.00 Lakhs: 30marks</insert>	30		
	Total	100		

(This can be modified or customized by the procuring entity as per the requirement)

Annexure-4: Financial Proposal

FINANCIAL PROPOSAL

(To be furnished in Cover "B")

Name and Address of the Bidder:

Price Details:

SI. No	Particulars	Annual Fee (Excluding GST ¹)	GST	Total Fee (Including GST)
1	Annual Professional Fee			

In words: Rupees.....only

Note:

- (i) Fee is inclusive of all other expenses to carry out the assignment at the head office i.e. <insert location>. Auditee shall reimburse the expenses towards travel, boarding and lodging on actual basis only in case the audit team need to travel out of head office for carrying out the audit work.
- (ii) If there is a discrepancy between words and figures, the amount in words shall prevail.

Date:

Place:

Authorized Signatory (Signature and seal of the authorized signatory)

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¹ GST and other taxes, if any, shall be paid extra as applicable.

Annexure-5: Letter of Appointment

Format of Appointment of Auditor

(On Clients Letter Head)

Letter No:	Dated:
To,	
<insert firm="" name="" of="" the=""></insert>	
Chartered Accountants.	
<insert address="" the=""></insert>	
Dear Sir/ Madam,	
Ref: Appointment of your firm as Statutory Auditor for financial year	·
We are pleased to inform you that at the Annual General Meeting of our members of the Society have approved the appointment of your firm, No) as Statutory Auditors of the Society for the Financial Year conclusion of this Annual General Meeting (AGM) till the conclusion of the	(C&AG Empanel to hold office from the
The remuneration for the audit would <insert and="" assignment="" audit="" by="" carrying="" expenses="" fee="" for="" incidental="" necessary="" offered="" out="" so<="" td="" the=""><td></td></insert>	
We request you to acknowledge the above and provide your written co 7(seven) days of receiving of this letter.	nsent for the same within
Thanking You,	
Yours faithfully,	
Sign of office bearers/Secretary For and on Behalf of (Name of the Society.) Firm Regn No	